



**CITY OF NEWBURGH**

**COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**CONSOLIDATED ANNUAL PERFORMANCE**

**AND**

**EVALUATION REPORT**

**FISCAL YEAR 2010**  
**(01/01/10 – 12/31/10)**

**Prepared by the Newburgh Department of Planning & Development**  
**CONSOLIDATED ANNUAL PERFORMANCE**  
**AND EVALUATION REPORT**

**The City of Newburgh received federal funding through the Community Development Block Grant (CDBG) Program and Community Development Block Grant – Recovery (CDBG-R) Program. Funds from the federal programs are allocated to various projects and activities described herein. For additional information on projects and activities, and to apply for funding please contact**

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**I. CAPER OVERVIEW**

This Consolidated Annual Performance and Evaluation Report (CAPER) is prepared to provide a comprehensive analysis of the City of Newburgh Entitlement funds received by the U.S. Department of Housing and Urban Development (HUD). The CAPER is an evaluation and performance report required at the end of each fiscal year. It is prepared in compliance with the requirements of HUD for the City of Newburgh.

This document represents an analysis of the first year of funding under the Consolidated Five Year Action Plan. The Consolidated Plan is an important policy document, and the CAPER provides information to guide further strategic planning to aid the achievement of CDBG goals.

## **II. OVERARCHING CDBG GOALS**

The 2010-2015 Comprehensive Plan identified the overall priorities and goals of the City of Newburgh CDBG Entitlement program. Each goal and objective reflects the targeting of efforts to those households and facilities more in need, taking into consideration the importance of maintaining and improving housing opportunities in the City, expanding economic development opportunities, improving the City's low and moderate income neighborhoods most in need of revitalization, improving neighborhoods and providing support to homeless and special needs populations.

Community Development needs the City of Newburgh include four broad categories:

- ☐ Infrastructure Improvements;
- ☐ Economic Development/Job Creation;
- ☐ Public Services; and
- ☐ Rehabilitation of Private Property.

Although treated separately from housing needs in this Consolidated Plan, community development and housing are closely linked in a number of areas, including the low and moderate income Census tracts and block groups where activities are targeted to occur, and in affordable housing projects that may have public service or infrastructure components. The relationship between economic development activities and housing has become increasingly important as residents need literacy and job skills in order to obtain employment that will provide the income needed to afford housing.

Priorities for public services include basic needs such as job training and literacy to support workforce development and community strengthening and community building activities.

### **Geographic Distribution**

The comprehensive plan articulated that activities be targeted to the Lander Street area primarily and Census tracts 4 and 5, secondarily. These areas have been identified as having the greatest need, they suffer from high poverty levels, a high number of foreclosed, vacant and City-owned properties and high crime rates.

### **Five-Year Goals and Objectives**

Below articulates the specific programmatic areas targeted by the City of Newburgh. These five year goals and objectives dictate annual projects and strategic plans.

1. Provide rehabilitation assistance.
2. Provide opportunities for additional ownership and rental housing.
3. Expand the supply of affordable housing in good condition that meets the needs of the City's diverse households and family structures.
4. Upgrade the physical condition of targeted areas and City as a whole; create and retain jobs, and provide housing opportunities close to employment opportunities.
5. Maintain, repair and upgrade infrastructure to support revitalization and rehabilitation.
6. Provide limited resources to public and non-profit organizations that provide services to low income households.
7. End chronic homelessness and move families and individuals to permanent housing and eliminate homelessness due to housing market conditions by stabilizing housing tenure through financial and policy supports.
8. Expand crisis supports to meet the needs of homeless households and those potentially facing homelessness.
9. Reduce the number of families living in poverty.
10. Reduce lead based paint hazards in the City
11. Subsidize rental assistance through non-profit agencies for the HIV/AIDS population in Orange County.
12. Enhance opportunities for housing and support services for special needs populations.
13. Continue to identify and address major impediments to the creation of affordable housing at the local level.

### **Budget Overview**

City of Newburgh operates its CDBG funds on an annual basis. If funds are not expended within a given year, an analysis during the annual budget process determines whether or not funds will continue through the next fiscal year, or reallocated into future projects.

### **2010 Budget**

Homeowner Rehabilitation	\$178,150
Rental Rehabilitation Program	\$235,023
Clearance	\$70,000

Rehabilitation: Historic Preservation Activities/Façade	\$75,427
Public Services: Workforce Development/Job Training	\$75,000
Public Services: Strong Neighborhoods/Strong Families	\$33,816
PFI: Street Tree Planting	\$5,000
Public Services: Neighborhood Policing	\$12,000
<u>Administration and Planning</u>	<u>\$149,401</u>
TOTAL	\$833,817

**2005 Budget**

First-time Homebuyer Program	\$50,000
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**2009 Budget**

Commercial Façade Program	\$45,525
Strategic Code Enforcement	\$100,000
Newburgh 2020: Economic Development	\$77,000
Property Stabilization	\$70,000
Business Development	\$50,000
Youth Programs	\$70,000
Strong Neighborhoods/ Strong Families	\$50,000
Small Business Loan Program	\$60,000

**ARRA 2009 -2010**

Administration	\$22,560
Owner Occupied Rehab	\$100,000

**III. PROGRAM REVIEW**

**Single Family Housing Rehabilitation Program \$278,150**

CDBG funds and CDBG-R funds support low interest loans and forgivable loans to owners of owner occupied units. Priority is given to health and safety violations, energy efficiency upgrades, and rehabilitation loans to persons with disabilities and seniors. This program targets families who are living at 80% or lower than the area median income. The amount of assistance provided is determined by a complete review of the property, underwriting by the Housing Loan Officer and the approval of the Housing Loan Committee.

The City Council appointed a Loan Committee comprised of banking and housing professionals, as well as community a representative, with the purpose of reviewing the loans generated from the department. The committee reviews each application including the applicants income and financial capacity. The committee also reviews each of the three construction estimates and the Housing Quality Standard inspection. Applicants are required to submit three bids consistent with HUD’s Housing Quality Standards scope of work. The loan committee reviews homeowner, rental rehabilitation, small business and façade grants and loans.

In 2010, CDBG funds are used to pay for the repair and or replacement of various housing components including the elimination of code deficiencies, including electrical, plumbing, furnace replacement, roofing, windows, sewer laterals and much more.

TOTAL Spent: \$100,763

**2010 Annual Plan Goal**

Number of Homes with renovations underway in 2010:

6 units

Average Assistance Per Household

6

14,571

Projects in Underwriting:

10

Number of Homes where renovation is complete

5

Average Household Income

\$29,788

Average Household Size

3.5 persons

Elderly Household

4

Racial Characteristic

4 Black/African American

2 White/ Hispanic

The pictures below depict examples of the Housing Rehabilitation work completed in 2010.



*New Boiler and Sewer Lateral*



*New Porch and windows*



*New Roof*

**Multi-Unit Residential**

**\$235,023**

CDBG funds provide low interest loans to applicants for upgrades to rental units occupied by low and moderate income tenants. Funding priorities include energy efficiency improvements, handicap accessibility improvements, lead paint mitigations and general reconstructive upgrades. No families were displaced as a result of this program.

Total Spent

\$79,000

2010 Annual Plan Goal

8 – 10 units

Number of Units with renovations underway in 2010

9

Average Assistance Per Unit

\$8,777

Projects in Underwriting

3

Number of Units Completed

5



Each of the rental rehabilitation projects has included a complete rehabilitation of the property, as the projects have been vacant. As with the other loan programs, the Loan Committee reviews the request with special consideration toward the applicants ability to complete the project once CDBG funds are disbursed. Applicants complete this requirement by illustrating to the committee other funds available to go toward the project. Applicants provide this funding through a combination of private and personal financing to compliment the loan.

**Homebuyers Assistance Program -**

**\$50,000**

This program provides down payment assistance to low income qualified household to be used for the purchase of the home. Originally funded in 2005, the goal of the program is to provide opportunities to low-income persons to become homeowners. This closed out the 2005 funding and additional funding was allocated in 2011 for continual homebuyer support.

Households Assisted	1
Assistance	\$10,000
Very Low Income	Hispanic

**Clearance and Demolition/ Stabilization**

2010: \$70,000

2009: \$70,000

CDBG funding supported the stabilization of buildings and neighborhoods by removing hazardous conditions and buildings within targeted areas. Activities include demolition of buildings, removal or demolition materials, removal of environmental contaminants to support the revitalization of blighted neighborhoods.

The City of Newburgh removed one building in 2010 as an emergency measure.

In 2010, the City funded the emergency demolition of a home on Lander St. that had become compromised and was falling into the street. Funds were approved by the City Council to

remove the public hazard. The property owner is required to pay the cost back to the City and replenish the fund for future demolition projects.

Building Demolition	1
Cost	\$39,485

Remaining funds are anticipated to be spent in 2011.

**Residential and Commercial Façade Activities**

2010: Rehabilitation: Historic Preservation Activities/Façade	\$75,427
2009: Commercial Façade Program	\$45,525

The program provides technical assistance to property owners to ensure all available historic preservation efforts are in compliance with the Historic District Design Guidelines. The project also included funds for façade improvement and commercial signage. This program was funded during multiple years and included funding a Historic Preservation Officer.

Under the program, the historic preservation officer consulted with homeowners in the historic district to discuss rehabilitation options as well as provide technical assistance to complete Architectural Review Commission applications.

Commercial Façade Activity was targeted in the lower Broadway area (east of 9W) and the Liberty St. corridor (Broadway to Spring St.). In 2004, the City of Newburgh received a NYS Main St. Grant focused on façade improvements in these same areas. Over twenty properties received funding under that program, however, there are a significant number of buildings that also need improvements. The CDBG grant supported four additional projects in 2010. Three projects on Liberty St. and two on Broadway. Seven signage grants were also awarded. Construction is anticipated to be completed on all projects by Quarter 3 2011.

Properties Received Technical Assistance	44
Number of Units Completed:	2
Ave Amount of Award:	\$16,900
Number of units under construction	3
<i>Funds remaining</i>	<i>\$7,000 forwarded to 2011</i>



## Workforce Development & Job Training

**\$75,000**

The Habitat for Humanity Youth build program supported workforce development through a youth training and employment program. Outcomes lead to job opportunities for area residents and accomplished the rehabilitation of existing structures, which will also increase the supply of affordable housing.

**Number of People Enrolled 10**

**Number Receiving Public Assistance 5**

**Female 4      Male 6**

### **Ethnic Breakdown**

**Black/ African American      2**

**Black/ Hispanic                      8**

**Number of People Trained & Graduated 10**

**Cost per Person \$7,500**



Youth aged 17-24 participated in a 40 week program where they strived to earn their GED through Best Resources, received skill and career training from Local Laborers' Local #17, and gained hands-on experience with Habitat Newburgh as they built 6 Federal Street. 6 Federal St. was built to address the need for transitional housing and more affordable rental units. It provides a safe haven for partner families while they help build their habitat homes.

The Youth Build participants worked on the interior of the site, prepared the building for a new curb and sidewalk. Skills developed included how to use a jackhammer, set the grade for the new concrete and hand excavate to prep the site. Local 17 classes included: ladder safety, traffic control, scaffold building, fire safety, site maintenance, construction math. Three participants received certification in NYS asbestos handler, EPA Renovator, General Construction, Scaffold User, Scaffold Builder, etc.

According to Local 17, this program achieved a graduation rate that exceeds many of the NYS approved apprentice programs. 1 student has taken the GED test and is awaiting results; two

are still working on their GED. The remaining have their high school diplomas. One participant has enrolled in Orange County Community College starting in the spring of 2011.

**Small Business Program**

**\$50,000**

The small business loan program offers loans ranging from \$1,000 to \$10,000. Funds can be used for working capital, inventory, machinery, equipment, emergency expenditures and start-up costs of local businesses. In 2010, the CDBG program aided three local businesses totaling 29,000 in loans. Two projects were completed and one will be completed in 2011. Two businesses are located in the targeted area, Liberty St. The third project is also located on Liberty St., north of Broadway, and provided sidewalk improvements and handicap accessibility improvements for a group home.

Total loans:	\$29,000
Number of Business loans	3
Average Loan Amount	\$9,667
Additional Loans in Underwriting	2

**Newburgh 20/20 – Small Business Development**

**\$77,000**

This initiative supported commercial revitalization efforts led by Newburgh 2020 within the Liberty St. Commercial Corridor, includes marketing, safety and streetscape enhancements and personnel costs to implement the revitalization efforts. In 2008, the City of Newburgh established a committee (Newburgh 20/20) that was comprised of Newburgh business leaders seeking to reinvigorate Newburgh’s commercial life. The committee worked with Live, Work, Play, a national commercial revitalization firm to develop a commercial plan. The committee also determined that Liberty St. would be the targeted corridor. The committee lost momentum moving into 2009, however the Liberty St. business owners have continued working on the development of the area.

The ArtBus began operation on Saturday, June 12 and ran through October 30, 2010. The shuttle route was designed to bring people up from the bustling waterfront to tour the architectural beauty of our historic district, visit the shops on our Liberty St. commercial corridor and discover Washington’s Headquarters. The overall goal of the ArtBus was to showcase art and increase visibility, position the street as a “destination” for tourists and customers and ultimately, to be part of a business development strategy, bridging the Heritage Corridor, Liberty Street, Lower Broadway and the Waterfront.

The Artbus got off to a slow start primarily due to obstacles with having improvements to our yellow school bus completed. An interim vehicle from the city fleet that was not esthetically pleasing was put into service initially. That vehicle was used for almost half the Saturdays and, therefore, made it difficult to build ridership. The permanent bus was finally painted and ridership increased. Another obstacle after the bus was actually painted was finding a method

of exhibiting the artwork on the outside. Signage that said, “Artbus Shuttle” was affixed to the outside and that was helpful.

The Liberty Street/ArtBus committee has devised a method to create a changing rolling art exhibit showcasing the work of youth artists from the area. A collaboration with the non-profit, Trestle, Inc. and the Arts Department of the Newburgh Enlarged School district has been formulated to have children’s artwork superimposed on metal sections to be magnetized and secured to sides of the bus. In this way the art can be rotated weekly. The concept to have the back panel of the bus reserved for paid advertising of local businesses is also part of the plan.

In subsequent seasons the need for a driver who possesses a CDL and a permanent crew of guides each receiving a small stipend is necessary. Securing strictly volunteer assistance over the course of 16 weeks without compensation is difficult. Recruitment and training of youth guides could also generate an earning opportunity for high school/college students. Remaining funds were reallocated into the 2011 budget.

### **Public Services**

#### **Strong Neighborhoods/ Strong Families**

2010: \$33,816

2009: \$50,000

The Department of Human Services implement an asset based community planning model undertaking community strengthening activities including neighborhood beautification. The program shifted in 2011 due to transitions in staffing and the elimination of the VISTA program. The Program supported 3 components 1) Neighborhood Planning 2) Drum & Bugle Corp 3) Promising Neighborhoods Planning Exercises.



#### **Neighborhood Planning**

In January 25, 2008, the City of Newburgh implemented its’ VISTA Newburgh Neighborhood Ambassadors Program sponsored by the Corporation for National and Community Service, a federal agency. The Newburgh Ambassador’s Program (NPA) is a central component of the with the Strong Neighborhoods Strong Families Initiative. NPA is charged with the development of sustainable initiatives that improve the lives of low income residents and their community – with the goal of eliminating poverty. Through this program VISTA volunteers are

engaging neighborhood stakeholders in developing neighborhood-specific Revitalization Action Plans in Newburgh's most depressed and troubled communities.

Over the last year and a half the City of Newburgh has been the beneficiary of the committed efforts of VISTA Specialists, assigned to build capacity in the areas of community organizing, quality of life improvement and, neighborhood business collaboration. In a short period of time the VISTA Specialists have built momentum in neighborhoods that resulted in major block clean-up and beautification events; neighborhood associations development, public safety improvements, and lead testing in homes with the Department of Public Health, etc.

Also included in the program were capacity building efforts of key stakeholders including not for profit agencies, neighborhood churches, youth services providers, and youth. This included events like the Youth Development Capacity Building Conference where over 50 youth participants looked at the influence and solution to gangs, and youth substance abuse prevention.

### **Drum & Bugle Corp**

The Dynamic Approach Marching Band has had a great impact on the community. This program has created a bond between the youth and parents by restoring past memories of parents childhood who in turn expose their youth to the Drum and Bugle Corps. There are currently 63 youth enrolled in The Dynamic Approach Marching Band.

The majority of youth involved have never played an instrument, nor had any knowledge, or what the requirements of being in a marching band were such as discipline, commitment, leadership, teamwork, physical fitness, and building their self esteem. With that said most programs are geared for youth to participate in sport activities. Therefore this band gives youth the opportunities who aren't engaged with any school or community sports activities.

During rehearsals when youth are on break or in between lessons the instructor utilize these breaks as teaching moments to mentor to the youth. Discussions range from school, issues at home, neighborhood, relationships, etc. Individuality of growth can be measured by their commitment, leadership, and the confidence they have gained playing and understanding music.

On Martin Luther King Day the youth and their parents along with the staff participated in a community service project cleaning two local soup kitchens in the City of Newburgh that provides food to youth and families in need.

Currently in collaboration with other agencies in the community the youth and parents have been instrumental in planning and implementing workshops for youth and adults that will connect families in the upcoming Reconnecting Family Summit. There have been some challenges however; so to address them the Corp has established a strong Parent and Youth

advisory board. They meet monthly and have a voice in implementing and planning programs not only for the band but the City of Newburgh at large.

### **Promising Neighborhoods**



The Promising Neighborhoods, modeled after the Harlem Children’s Zone, program goal is to significantly improve the educational and developmental outcomes of children in our most distressed communities, and to transform communities by supporting efforts to improve child outcomes and ensure data on those outcomes are communicated and analyzed on an ongoing basis by leaders and members of the community. The program also strives to increase academic results by building a cradle-to-college-to career culture.

During 2010, the City of Newburgh became active in the development of a model program through the leadership of the Boys and Girls Clubs of Newburgh and Councilwoman Marge Bell. Strategic partners included in the design and development of promising neighborhoods initiatives included: Glen Hines Boys and Girls Clubs of Newburgh, City of Newburgh, Newburgh Enlarged City School District, Head Start, Maternal Infant Services, Family Health Center, local business leaders

The Boys and Girls Clubs of Newburgh sponsored an application for Promising Neighborhoods grant funding. The partnership was not selected for the first round of funding. However, organizations were still committed to the programs mission and continue to collaborate.

Councilwoman Bell was instrumental in the City of Newburgh receiving priority to participate in the Harlem Children’s Zone Practitioners Institute in July 2010. . Leaders in attendance were representatives from the Newburgh Enlarged City School District, including staff and administrators, City of Newburgh, and community outreach workers. The three day session focused on best practices, program implementation, evaluation, and fund development.

Subsequently, the strategic partners began working on the pipeline approach including both 0-3 yr old programs and afterschool initiatives. The Baby You program, modeled from HCZ’s Baby College, will provide everyone in the targeted area who is expecting a child or raising children between the ages of 0 and 3 with the information and support necessary to bring up happy and healthy children who enter school ready to learn. Courses will cover a broad range of subjects including brain development, discipline, immunization, safety, asthma, lead poisoning, parental

stress, and parent-child bonding. During quarter 4 of 2010 and the first quarter of 2011 the committee developed a survey for parents who have children enrolled in the local Head Start program. The results will aid in the design of the program curriculum to begin in the fall of 2011.

The Boys and Girls Clubs of Newburgh (Newburgh Performing Arts Academy) sponsors The Afterschool Project (TAP) designed to provide comprehensive academic, social, and vocational competencies students need to excel in college or the workforce. This program is located in several sites through out the school district. The City of Newburgh also sponsors an afterschool program that provide opportunities for academic enrichment, offer students a broad array of additional services, and offer families of students served by community learning centers, opportunities for literacy and related educational development. The program strives to involve the school, youth, families and community as equal partners in developing programs and services that build both academic and non-academic skills in children and youth.

#### **Crime Awareness/ Prevention**

2010: \$12,000

2009: \$40,000

Funds were allocated for community policing activities, including police overtime, and proactive policing in high crime neighborhoods. The police department instituted camera programs based on community assessments of high priority neighborhoods. After neighborhoods were selected, coordination of federal and state funding were developed to support the program.

As of 2010, the fiber optic cabling was completed. The City of Newburgh electrician also indicated that all camera locations have been powered. Integrated Microsystems will begin splicing and terminating the fiber in March 2011. After anticipated completion of fiber optic system ADT will install the cameras by end of Quarter 2, 2011.

CDBG Funds were also used to support National Night Out Against Crime(NNO). Over 3,000 children, youth and families, participated in the event. NNO is designated to heighten crime and drug prevention awareness, generate support for and participation in local anticrime efforts, strengthen neighborhood spirit and police-community partnerships; and send a message to criminals letting them know neighborhoods are organized and fighting back. The City of Newburgh Human Services Department and Police Department with activities at the City of Newburgh Delano Hitch Stadium. Partner Agencies included: Hudson Health Plan, Maternal-Infant Services Network, TEAM Newburgh, Mobile Life Support Services, Latinos Unidos, Occupations Inc. Planned Parenthood of the Hudson Valley, Alcoholism and Drug Council, O.C. Department of Health, OC Probation, and the Greater Newburgh YMCA.

**St. Patrick’s Church – Youth Group for Latino Teenagers:**

**\$5,000**

The goal of the program was to provide a safe, positive space for at-risk teenagers to develop as individuals and as a peer group. The group reached over 50 Latino City of Newburgh youth. The teens developed and participated in a Spanish radio show, presentations were also provided on drug and alcohol abuse, gang prevention, family relationships, nutrition, depression and mental health issues. Additionally, students participated in cultural activities, service activities and trips.

<b>Number of People Enrolled</b>	<b>50</b>
<b>Number Receiving Public Assistance</b>	<b>80%</b>
<b><u>Ethnic Breakdown</u></b>	
<b>Black/ Hispanic</b>	<b>100%</b>
<b>Cost per Person</b>	<b>\$100</b>

**YMCA Youth Leaders Club – National Leaders Club – Youth Leadership and Community Services Project:**

**\$6,000**

The Leaders Club is a national program of the YMCA that provides club members with opportunities for leadership training, personal growth, service to others and social development. By connecting with adult advisors, teens were provided role models and mentors who can have a positive impact on their lives.

The YMCA developed a core program through continued outreach among various community groups. The program ultimately partnered with the Nora Cronin Presentation Academy. While the core of the participants were from the academy, the program is open to the community. Several of the leaders became leaders in training. There were consistently 25 teens that participate on a regular basis. The leaders focus on communication and team-building skills. They also had a field trip to Camp Robbins to participate in project adventure activities. 35% of participants completed program evaluation forms. 77% said they increased their leadership skills, 88% said their relationships with others improved and 77% said their goal setting and communication skills were stronger.

<b>Number of People Enrolled</b>	<b>31</b>
<b>Number Receiving Public Assistance</b>	<b>27</b>
<b>Female</b>	<b>26</b>
<b>Male</b>	<b>5</b>
<b><u>Ethnic Breakdown</u></b>	
<b>White Hispanic</b>	<b>27</b>
<b>Other multi-racial</b>	<b>4</b>
<b>Cost per Person</b>	<b>\$194</b>

**Newburgh Rowing Club**

**\$3,000**

The program provided training and awareness of rowing for 10-24 yrs old in a safe and supervised environment. The program also provides an introduction to the Hudson River to many Newburgh residents. Trainings were youth-led during the spring and summer by college students and members of the NFA rowing team and curriculums included kayaking, canoeing, teambuilding, and environmental awareness. Also completed was a youth, police, fire

rowing competition. The program was completed in 2010.



<b>Number of People Enrolled</b>	<b>30</b>
<b>Number Receiving Public Assistance</b>	<b>20</b>
<b>Over 50% are between the ages of 10-15yrs old</b>	
<b><u>Ethnic Breakdown</u></b>	
<b>White</b>	<b>11</b>
<b>White Hispanic</b>	<b>6</b>
<b>Black/ African American</b>	<b>7</b>
<b>Black Hispanic</b>	<b>3</b>
<b>Other multi-racial</b>	<b>2</b>
<b>Cost per Person</b>	<b>\$194</b>

**Best Resources**

**\$7,500**

Provided workforce skill development, educational, supplementation and soft skill training workshops for 15 participants in collaboration with Iglesias De Dios. Program provided learning in real-life contexts and project based learning activities to ensure participants acquire the required skills needed to compete in the workplace.

The overall goal was to reduce the participants interest and involved in gangs and gang related activities. As a result this program was designed to create alternative activities and educational opportunities and/ or vocational development opportunities in Culinary exploration, certified nursing assistant prep, paid work experience, GED prep, job training and employment prep, and administrative office skills. Attendance was an issue but showed improvement after individual counseling. The program had a 98% retention rate.

<b>Number of People Enrolled</b>	<b>17</b>
<b>Number Receiving Public Assistance</b>	<b>70%</b>
<b>Over 100% are between the ages of 17-20 yrs old</b>	
<b>Female: 71%</b>	<b>Male 29%</b>
<b><u>Ethnic Breakdown</u></b>	
<b>Black/ African American</b>	<b>82%</b>
<b>Black Hispanic</b>	<b>18%</b>
<b>Cost per Person</b>	<b>\$440</b>

**Tree Planting**

**\$5,000**

No activity in 2010. Funds reallocated into the 2011 budget.

**Crystal Lake – Section 108 Repayments**

The original objectives of the Crystal Lake section 108 loan were 1) to purchase a new aerial ladder fire truck; 2) to improve and extend the infrastructure along Temple and Ellis Avenues to open the possibility for commercial development along Crystal Lake. The fire truck was

purchased as planned. Reconstruction on the existing portions of Temple and Ellis Avenue was undertaken and completed. However, the extension of the Temple Avenue infrastructure to Crystal Lake was suspended until a suitable commercial developer could be identified. Several proposed projects did not pan out, primarily because of the difficulty of designing and constructing commercial buildings on narrow parcels wedged in between the lake and Snake Hill.

CDBG funds are currently paying a portion of the section 108 principle and interest payments for the Crystal Lake repayments. The loan is now eligible for payoff and the City is reviewing making the balance of the payments with the Section 108 – Marina Ops returned funds. Other CDBG eligible projects such as workforce development, and nuisance abatement activities are also being considered by the City Council for reprogramming of the same funds.

### **Workforce Policy Development – Section 3**

In 2009 and 2010, community consensus identified workforce development as one of the key community development issues facing City of Newburgh residents. Moreover, the community articulated that it was important to approach workforce in an innovative and collaborative way to help prevent the current high levels of neighborhood violence, as well as the poverty issues permeating the community. As a result, the Newburgh Strategic Action Committee formed a workforce development taskforce charged with developing collaborative efforts to address education, training, and hiring of Newburgh’s unemployed. The goal of this taskforce was to establish, through use of an integrated structure, strategic partnerships, and fact based analysis, a career ladder pipeline to achieve a substantial and tangible increase in both employment and skill level among Newburgh’s economically disadvantaged residents. Members of this taskforce included government, educational institutions, training providers and committed citizens. The committee developed two proposals The overarching objectives identified by the taskforce were to:

1. Complete and utilize an analysis of market and employment opportunities and training needs for individuals to acquire the skill sets necessary.
2. Increase access to workforce development services for valuable employment by connecting all existing education, employment, and training programs – utilizing a community-based approach.
3. Create a career ladder for low-income inner-city residents to achieve sustainable living wage employment.
4. Assist residents in obtaining social, health, housing and community resources to move out of a culture of poverty.

The committee developed the concept of the “Newburgh Builds Newburgh” Hiring and Training Center (NBN). The proposal represented an initial plan for the development of the Center, with a focus on local jobs and measurable results. NBN would be located within an inner city area

that is readily accessible to the disadvantaged population. NBN has established a consortium of partners from labor, business, non-profit, community and government agencies. It will reflect a holistic approach and serve as a “connector” for all existing employment and training programs in the area, and will develop new services where there are training/ employment gaps - maximizing their benefit for City residents. Ultimately, NBN will also have the ability to refer clients to other necessary social services.

Rather than just providing an immediate service or an isolated program, the Center will be at the heart of a Consolidated Workforce Development Plan by working to forecast future employment opportunities, develop an integrated career education and training pipeline, as well as integrate workforce development and economic development. The core programs of the Center will center on *Hiring, Training, and Referral* components. Modeled after Albany’s Building Bridges program, NBN will focus on the construction pipeline as its first industry.

The proposal was tabled as a part of City Council discussions until funding availability is identified and agreement on the best model program can be attained. A commitment was made by City staff to further review the Albany model. Additionally, City staff will present further analysis to the City Council in 2011.

Concurrently, a policy document “First Source Hiring Ordinance” was presented to the City Council as a way to ensure local hiring for City construction projects. While there was a broad commitment toward the goals of local hiring, it was determined that the City was not in compliance with HUDs Section 3 policy and that this would provide a productive first step in attaining the City’s policy goals. During the last quarter of 2010 and into 2011 staff and committee members established a Section 3 plan to be reviewed and approved by the City Council. This policy would impact 2011 CDBG entitlement funds.

### **Administration/ Meetings With HUD Representatives**

The City of Newburgh staff met with HUD officials in the fall of 2010. The primary goal of this meeting was to complete the review and corrective action plan of the 2008 audit. Additionally, staff discussed reprogramming of section 108 funds and KNEC funding. HUD officials indicated that any reprogrammed Section 108 funds must be utilized in compliance with CDBG funding guidelines. Further action will be taken by City of Newburgh staff to develop a plan for each of the remaining funded programs. HUD officials and City of Newburgh staff will continue develop an action plan in 2011 for those remaining audited issues.

Additionally, the City of Newburgh Community Development staff worked through Quarter 3 of 2010 to address outstanding administrative issues with the CDBG accounts. An internal audit was conducted and will be reviewed by the Comptrollers Office in early 2011 to bring all

accounts current and formally close out all outstanding documentation and funds with the City's internal fiscal controls system as well as HUD's IDIS.

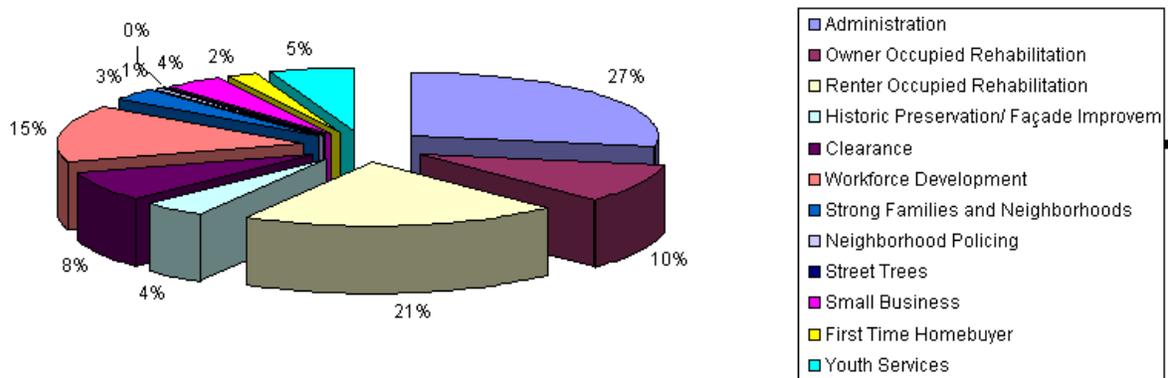
#### IV. SELF EVALUATION

Overview: The City of Newburgh received \$918,772. Of that the City of Newburgh spent \$515,906.77 during 2010. Monies were allocated and drawn down for the following activities:

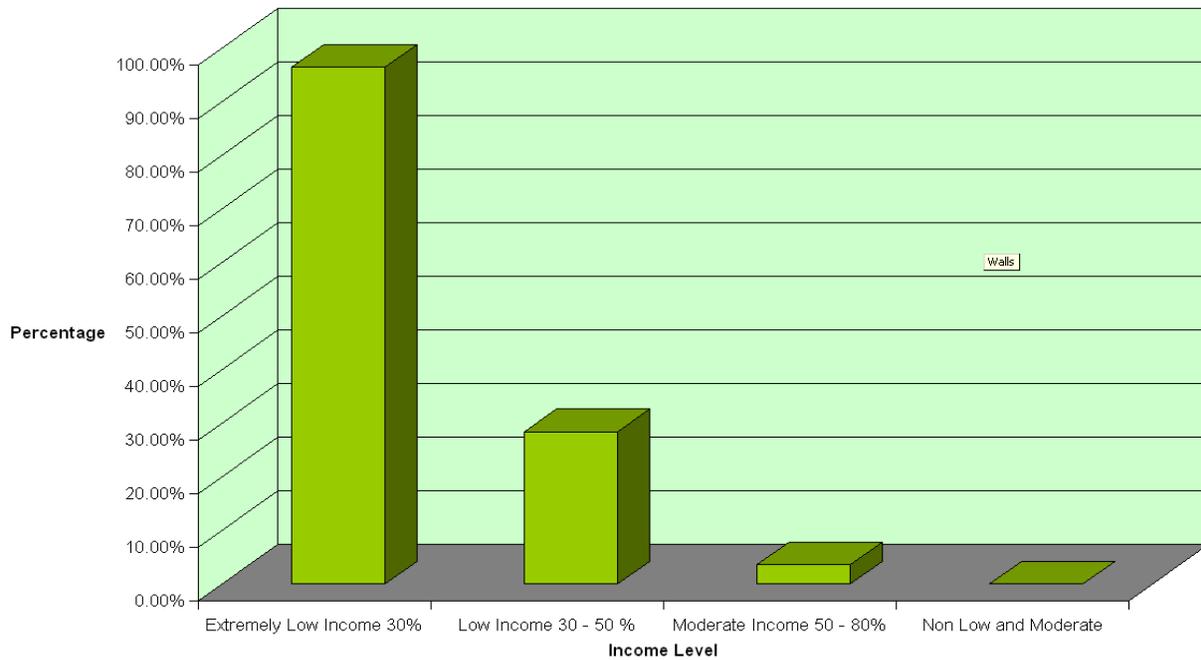
2010	Allocated	Spent
<b>Administration</b>	165,000	141,300.81
Owner Occupied Rehabilitation	210,000	52,604
Renter Occupied Rehabilitation	155,000	108,480.06
Historic Preservation/ Façade Improvement	105,800	20,944.62
Clearance	70,000	39,485.00
Workforce Development	75,000	75,000
Strong Families and Neighborhoods	33,800	16,657.00
Neighborhood Policing	12,000	3,000
Street Trees	5,000	0.00
2010 Total		457,471.49
<b>Previous Years Funding</b>		
Small Business Program	50,000	20,435.28
First Time Homebuyer	50,000	10,000
Youth Services	50,000	28,000
Total Expended		515,906.77

Percentage of 2010 Program Areas

Ch.



**Beneficiary**



**Poughkeepsie-Newburgh Middletown 2010 Adjusted Income Limits**

	30%	50%	80%
1 Person	17,500	29,200	45,100
2 Person	20,000	33,400	51,550
3 Person	22,500	37,550	58,000
4 Person	25,000	41,700	64,400
5 Person	27,000	45,050	69,600
6 Person	29,000	48,400	74,750

**Administrative Costs –**

At the beginning of each fiscal year, costs are budgeted lower than the permissible level by HUD. However, due to the challenges of the length of underwriting and processing of construction loans, not all projects were disbursed in 2010. Additionally, contracts with not for profit agencies were also slow to be processed due to changes in the City's insurance requirements. Administration percentage is currently just under 30% but is budgeted around 14%.

Staff turnover has also been a challenge of the program. The City has had three housing loan officers in two years and will also have two rehabilitation inspectors during the same timeframe. There is an effort to cross train employees so that changes in personnel do not slow the efficiency or effectiveness of the program.

The City of Newburgh Building Department, Fire Department and Planning and Development will be equipped with new building inspection laptops and programs that will provide the ability to report inspections, time inspections and access building information on site at the time of inspection. This will allow the departments to run daily reports and work across the organization on these issues.

### **Housing Rehabilitation Programs**

The Housing rehabilitation program had several challenges in its first year of operation. The City of Newburgh established a program in which the City would provide grant assistance to very low/ low income homeowners and loans to non-homeowners and moderate income homeowners (up to 80% AMI). After an HQS is conducted an approved scope of work is provided to the homeowner and they are responsible for obtaining three quotes. The agreements then are between the City of Newburgh and the homeowner for the loan/ grant, and the construction agreement is between the homeowner and the contractor. Because homeowners are not skilled contractors or typically have knowledge of the construction process - there have been several obstacles while the project is under construction.

Additionally, interdepartmental communication, building department processes have also challenged the projects. The City of Newburgh is currently working internally between departments to develop protocols and processes to minimize the challenges of the program with the goal that the program becomes more efficient and effective.

Office hours between departments will also be established to help coordinate the construction activities better. Community Development will also now require Building Permits for all funded projects.

## **V. HUD REQUIRED ANALYSIS**

### **Affirmatively Furthering Fair Housing**

The City of Newburgh revised its impediments to fair housing analysis in November 2006. No impediments to fair housing were identified as a result of this analysis. However, there are existing conditions related to housing availability which must be considered in relation to the ability of low-income communities and communities of color to secure safe and affordable housing. These include:

- The relatively high level of residents who are reporting a disability suggests even a more compelling need to insure that housing and the workplace comply with ADA standards. Approximately 7,000 persons with disabilities live in the City of Newburgh. For the U.S. as a whole, 19.3% report that they have a disability, so Newburgh's rate – at 25% - is significantly higher than average. This could also be related to the fact that the city is one of few places in the area that offer services to people with disabilities. The City's Sustainable Master Plan was adopted in December 2008 and calls for the development of an Accessibility/Visitability Program with input from the local design, construction and development community as well as members of the disabled community and their advocates that include required and recommended practices and incentives that are intended to improve access for individuals with disabilities.
- The language barriers in Newburgh also point to a need for more for language schools, translation services, intercultural education/ communication. Services for people who don't speak English fluently are in demand in Newburgh.
- The highest concentration of vacant and abandoned housing is in the lowest-income, and most ethnically diverse, neighborhoods, such as Census Tract Four.
- The City's most challenged neighborhoods in terms of housing quality, vacant and abandoned buildings, and safety occur along with the highest concentrations of both poverty and racial/ethnic minority concentrations. The census tracts with highest concentration of African-American and Hispanic residents (4 and 5) are also the ones with the greatest poverty, and the highest concentration of vacant structures, as well as distressed buildings and neighborhoods. The census tracts with the highest concentration of Caucasian residents are also the ones with the highest rates of owner occupancy and the lowest poverty rates. This trend demonstrates the levels of access of quality housing opportunities for low-income communities and communities of color.

Specific efforts to meeting the underserved needs of our residents, detailed in the City's Action Plan for Consolidated Housing for FY 2010 include:

- *Anti-Poverty Strategies:* Reducing the number of poverty level families will be to support economic development programs with the goal of increasing employment opportunities for these families. To address this, the City has drafted a Section 3 plan that will provide additional efforts toward workforce development. The City has also participated in NSAC, formed under the leadership of the FBI, to address community issues including workforce development. The committee has worked to develop a proposal and concept for a hiring and training initiative. The pilot

program is targeted at construction trades, further efforts would expand to health care and “green trades”. Additionally, the City of Newburgh has turned its attention to helping small business owners to open, expand or stabilize their businesses by re-establishing a small micro-loan program.

- *Foster and Maintaining Affordable Housing:* The City launched a homeownership rehabilitation program that works to keep low to moderate income residents within their homes through the assistance of costly home repairs. This program targets neighborhood stabilization activities within census tracts 4 & 5, as well as for seniors and persons with disabilities. The premise of the program is that with a City experiencing exorbitant tax increases (71% in 2010) homeowners with low and/or fixed incomes could potentially abandon their property due to necessary home repairs. Being able to assist in the repairs allows the City to keep neighborhood anchors in their homes, stabilizing neighborhoods.
- *Improvement of Institutional Structure and Service Delivery:* The City of Newburgh created a Department of Planning and Development to bring the delivery of housing and community development services more directly under the control the City Manager and strengthen the accountability and coordination of the institutional structure addressing these services.
- *Support of Public Housing Improvements and Resident Initiatives:* The Newburgh Housing Authority (NHA) was designated as “troubled” by HUD. City of Newburgh staff provided technical assistance on NHA’s funding, administration and physical management efforts as well as negotiated a new cooperative agreement between the City and the Housing Authority. The Authority has gained compliance and has been recognized by HUD for their marked improvement in quality housing. NHA is also a targeted partner for workforce development initiatives including the section 3 program.
- Since the CDBG Program is the City’s only direct source of housing and community development funds, the figures cited above describe this program’s relationship to the priorities and goals of the Consolidated Plan and the past year’s accomplishments. As is described in the narrative within the document, all of the funds spent on housing rehabilitation went to benefit low and moderate-income households. The same is true for expenditures on infrastructure and neighborhood improvements.
- There have been no substantial changes in the City’s CDBG program objectives.
- The City of Newburgh pursued all of the resources that it certified it would pursue in its FY 2010 Annual Plan.

- All of the City of Newburgh's FY 2010 CDBG funds were used exclusively to meet one of the three national objectives of the program.
- Rehabilitation work done on occupied housing was moderate in scope and did not require displacement, even of a temporary nature.

## **VI. Citizen's Comments**

The City of Newburgh published the availability for public review of the 2010 Consolidated Annual Performance and Evaluation Report (CAPER) as of April 11, 2011. Notices were published in two (2) local newspapers, the *Hudson Valley Press* and the *Mid Hudson Times*. It was also listed on the City of Newburgh's web site. In order to provide sufficient comment time, the City's deadline for comments, May 3, 2011.